# E-Office- BPR & Change Management

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# **Understanding 'Quality' in Government**

## **Services**

- Information is correct or not?
  - " Name & Photo are correct
  - Personal information like sex, date of birth, address etc are correct
  - <sup>"</sup> The passport is stamped / signed and is valid
  - " Physical passport is as expected
  - Not torn or damaged
    - . Does not have pages missing / has correct number of pages
- <sup>"</sup> But even if all of the above are correct, does that mean that we have met the "Service Quality" parameters for the passport?

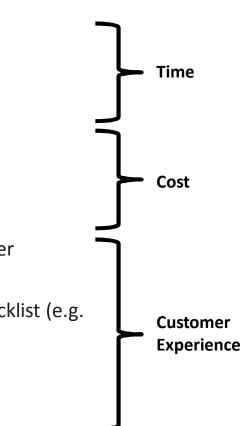


	Legal Guardian		
	<u> </u>		
त्र भाषा / Name of Spouse	C. Contest		
*** \$1, 4 4	N. J.		
ARA HILLS,	1-4889)		
RABAD-500034.			
का नं. और इसके जारी होने की तिथि एव 28	venet / Old Passport No. wit / 09 / 1998	h Date and Place of Issue	
	ARA HILLS, RABAD-500034.	Name of Mother response ARA HILLS, RABAD-500034.	Name of Mother

The answer is NO`

## So what else is important? ... The entire Passport Issuance Process as seen by the citizen

- ″ What if
  - . Citizen waits for hours in queue (despite having an appointment)
  - . Receives the passport six weeks after dispatch
  - . The police verification is delayed
  - . Citizen has to come multiple times to log in application
  - . Citizen needs to use an agent to get hassle-free service
  - . Citizen is asked to pay extra money to get it processed fast
  - . Citizen faces rude behavior by the Security guards / counter staff
  - . Citizen does not get correct information from helpline/inquiry counter
  - . Counter accepts incomplete form and rejects it later
  - . Counter does not accept documents defined in the requirement checklist (e.g. letter from Army Officer)
  - . The passport is sent to wrong address / person



# So what else is important? ... The entire Passport Issuance Process as seen by the citizen

Time

Cost

Customer

**Experience** 

#### Ó What if

- . Citizen waits for hours in queue (despite having an appointment)
- . Receives the passport six weeks after dispatch

The police verification is delayed

Service Quality comprises of the physical **Product**, the **Time** taken to deliver it, the **Cost** of getting the service, and **Customer Experience** or **Service Delivery** 

- . Counter accepts incomplete form and rejects it later
- . Counter does not accept documents defined in the requirement checklist (e.g. letter from Army Officer)
- . The passport is sent to wrong address / person

# Do you really need to Computerise

- Whether Govt should do this activity- "Closure" rather than "Computerisation"
- Will IT lead to better efficiencies, will it benefit all the bonafide stakeholders, will it leads to savings in cost/time/effort of citizens
- " Good Rate of Return
- Be aware of vendor driven projects (two thirds of projects are vendor driven and didn't really help the citizen)
- 35% Project fail, 50% partial success and only 15% succeed fully
- " Should you start now

- <sup>"</sup> GIGO Principle
- Inputs & Processes clean
- Cleaning the Process (GPR)
- Study the best practices of other States
- Acts & Rules Needs changes (Designed for harassing, controlling citizens)
- Development of New Technologies( Online Payments, Digital Signature)
- <sup>"</sup> Rules have to change with change in behaviour, attitudes( RTI, Censorship standards, Privacy laws, Decentralise, Trust More etc.)

## Process Cleaning GPR

- <sup>"</sup> Asking citizens to submit documents in triplicate
- Asking verification from a Gazetted Officer
- 100 pieces of Information asked, when 10 would be sufficient
- Do you give receipt
- Payment process simple & convenient (treasury bank for a challan???)
- Timeframe in which service delivery will be done( Citizen charter)

- "File Approvals at 2- 3 layers or with 15-20 layers
- <sup>"</sup> Status of an Application through SMS/ IVR
- <sup>"</sup> Deliever the end result in a painless way
- **CALCENTIONALISE THE EXISTING PROCESSES**
- If the Answer is YES YES YES, with citizen in focus, then go ahead with the implementation of a e-governance project.

# **Understanding Business Processes**

Process	A group of tasks / activities carried out to reach a (desired) outcome				
Business Process	<ul> <li>Any set of activities performed by a business that is</li> <li>initiated by an event,</li> <li>transforms information, materials or business commitments,</li> <li>produces an output</li> </ul>				
Government Process	<ul> <li>Any set of activities performed by a Government that is</li> <li>initiated by an event, (e.g. Service Request, Event Trigger)</li> <li>transforms information, materials or business commitments,</li> <li>produces an output (delivery of Service to Citizen / Business of Government)</li> </ul>				

## Defining Business Process Reengineering (BPR)

" BPR is <u>fundamental rethinking</u> and <u>radical redesign</u> of business processes to <u>achieve dramatic</u> <u>improvements</u> in critical, contemporary measures of performance, such as cost, quality, service and speed Michael Hammer and James Champy

'Changing'/'redesigning'/'replacing'/'eliminating' the <u>activities</u> and/or <u>sub-processes</u> and/or <u>processes</u> related to a **service** to improve **service quality** i.e.

- . Minimize Time, Cost, Complexity
- . Improve Transparency, Convenience and Experience
- GPR may address all or some of the service quality attributes
- Government Process Re-engineering (GPR) has evolved from applying Business Process Reengineering (BPR) concepts to Government Services

### **BPR/GPR** success stories

#### <sup>"</sup> Indian Railways

Issuance of passenger ticket

- 1. Physically going to the counter
- 2. Filling up application form
- 3. Submission at the counter
- 4. Confirmation of the ticket
- 5. Payment
- 6. Printing of the ticket on pre-printed government stationary
- 7. Delivery of ticket

Total time could be between 2 to 3 hours including travel and queue time

### **BPR/GPR** success stories

### Indian Railways

Fundamental rethinking

Do we really need to be physically present at the counter?

Do we really need to submit the application form?

Do we really need to have the ticket on pre-printed railway stationary?

Can the ticket information be made more easily available to the passenger Radical redesign

Book tickets online

*Make payment through credit / debit card* 

Print ticket yourself

Send SMS <PNR> to find out the status of booking Access to information on www.irctc.co.in Achieve dramatic improvements

No hassle of queuing up

No hassle of traveling to the booking counter

*Convenience of booking tickets anytime, and anywhere* 

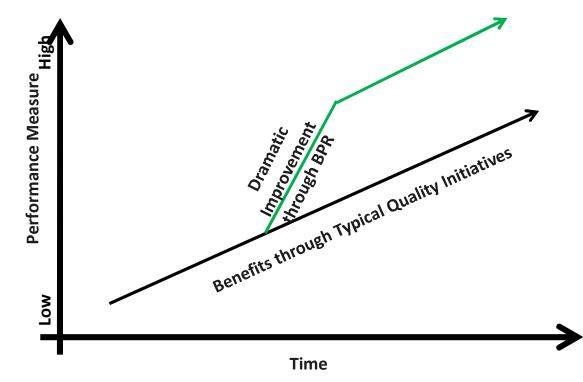
Freedom from travel agents

Government savings on manpower, and stationary

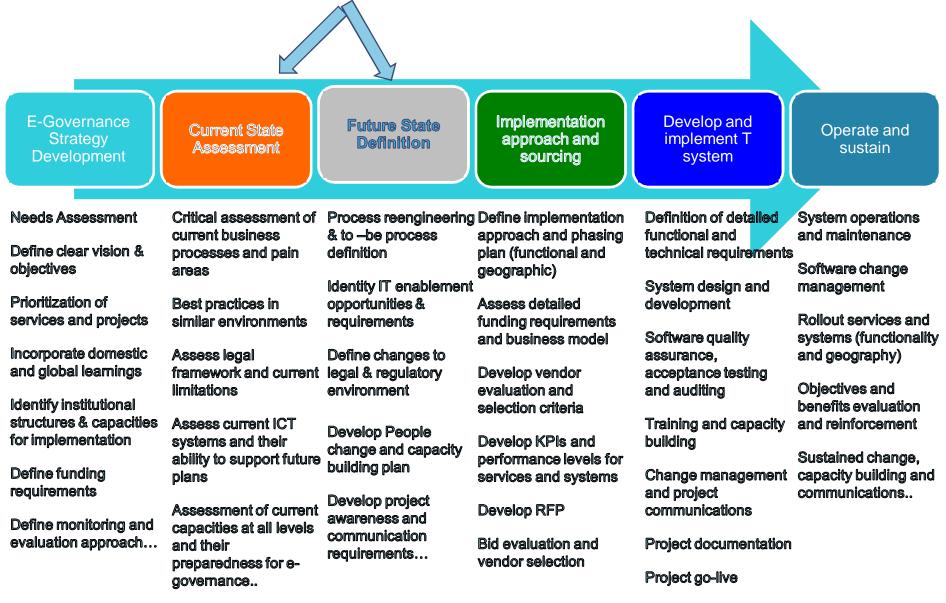
Max 10 mins

## Need for GPR in e-Governance

- . IT enablement (without) GPR provides results to the stakeholders, but may not address all the attributes of service quality
- . In particular, IT enablement of an inefficient business process can only lead to 'inefficient IT enabled process' delivering the same results with marginal improvement
- . GPR may support organizations in dramatic improvement of performance and application of IT on reengineered processes will yield better results for stakeholders



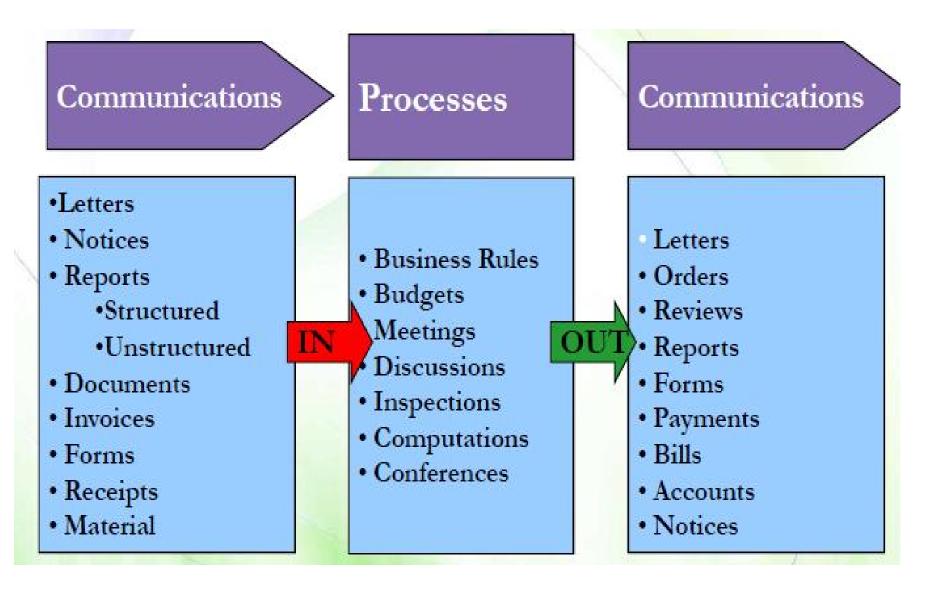
### e-Governance Project Lifecycle (eGLC)



## e-Office

- A Mission Mode Project under National e-Governance Plan (NeGP) 'e-Office' to make a significant difference to the manner in which government offices and organizations handle their workflow and manage their knowledge resources.
- Workflow and Knowledge Management
- <sup>"</sup> Electronic Files
- <sup>"</sup> Electronic Record Management
- " HR and Financial Management Functions
- <sup>"</sup> MIS and Performance Management System

## **Office – A Hub of Communications**



## Process: Workflow Related

- Delays in movement of file from one desk/level to another desk/level.
- Non-standard workflows i.e. non-conformance to office operating procedures.
- *Iteration and duplication of work*
- Too much effort goes into reporting and summary preparation
- <sup>"</sup> Lack of systems approach
- <sup>"</sup> Too many manual approvals and checks
- <sup>"</sup> Lack of coordination across departments

## Process: Knowledge Management Related

- <sup>"</sup> Delays in decision making because of time consumed in retrieval of facts and information
- Poor knowledge management (lack of organized institutional memory)

## **Process: Quality Related**

- <sup>"</sup> Lack of planning and prioritization of work
- Poor visibility of pending work
- " Ineffective MIS
- " Lack of performance orientation and environment of continuous improvement
- " Lack of transparency/availability of information/ status to end customer

## Process: Work Environment Related

"Poor security and confidentiality of documents

## **Expectations from e-Office**

- Workflow automation including Standardization & automation of repetitive processes / work flows
- Knowledge Management, including creation of institutional memories
- Record Management
- Efficient Communications Management
  - Registration & routing of communications digitally
- Quality Assurance
- Productivity Management
  - Dashboard view
  - Performance Management
- File tracking

# Contd..

- " User-friendliness
- <sup>"</sup> Accountability, including audit trails
- Cost-effectiveness
- <sup>"</sup> Integration
  - . Horizontal within the same office & with other departments
  - . Vertical with superior & subordinate offices
- " RTI compliance
- <sup>7</sup> Transparency

## The Approach

- The GPR methodology is adopted for re-design of the processes in e-Office system. It involves three steps –
- Step 1 Formulating the Objectives and sub objectives of the e-Office
- Step 2 Identifying and specifying the interventions required to fulfill each objective/ sub- objective, and
- *<sup>"</sup> Step 3 suggesting solutions to implement the interventions.*

## Objectives of e-Office

- " An efficient office
- " An effective office
- " An accountable office
- " A transparent office
- *Employee convenience*

## **Objective 1: An Efficient Office**

#### i. Individual Efficiency

- a. Speed in Decision making
- b. Error free output

#### ii. Organizational Efficiency

- a. Speed in Decision making
- b. Collaborative Work Environment
- c. Speed in Communication
- d. Optimal utilisation of resources
- e. Scalability

## **An Efficient Office**

Process	Technology	Change Management
<ol> <li>Elimination of unproductive work</li> <li>Standard procedures/</li> <li>Forms/ Templates</li> </ol>	<ol> <li>Knowledge management for search and retrieval</li> <li>Efficient communication management</li> </ol>	<ol> <li>Clarity of role</li> <li>High Motivation</li> <li>Right tools and infrastructure</li> </ol>
	<ul> <li>3. Tools</li> <li>4. Automation</li> </ul>	<ol> <li>Standardized Publication awareness, communication</li> <li>More productive Collaborative work environment</li> </ol>
<ol> <li>Standardized operation manual</li> <li>Timelines/ service levels</li> </ol>		

## **Objective 2: An Effective Office**



ii. Quality of Output



## **An Effective Office**

Process			Change Managemen		
1.	Prioritisation	6.	Task Management	1.	Training of domain staff
2.	Time Management Target setting, measure and monitor	7.	Time Mgmt		
3.	Relevant knowledge at right				
4.	place Quality of outward communication to avoid mis- interpretation/ ambiguity				
5.	Define service levels, measure & Monitor				

### **Objective 3: An Accountable office**

i. Traceability of decisions

ii. Adherence to service levels



### **An Accountable Office**

Γ	Process	Technology	
1.	No loss or tampering	1. Records management	
2.	<ul> <li>Defined service levels:</li> <li>Definition</li> <li>Tools to achieve measurement</li> <li>Monitoring of service levels</li> </ul>		
1			

## **Objective 4: Transparent Office**

i. Accessibility and Availability of information

ii. Set procedures / norms followed

iii. Reduce corruption

### **Objective 5: Employee Convenience**

Ease of use

5

iii. Reduction of effort

iv. Ease of retrieval of files

v. Remote functioning

vi. Employee benefit/ Administrative activities

vii. Personal growth/ Skilled workforce

viii. Online help/ assistance (Help Desk)

x. Grievance redres

## **Employee Convenience**

	Process		Technology		Change Management
1.	Help desk/ Assistance	1.	Ease retrieval of file/ records/	1.	Modern office environment:
2.	Using standards templates for draft		information		Improvement/ Streamlined office layout
				2.	Induction/ refresher programs

#### **Core Principles of e-Office**

Correspondence Manager

File Manager

**Records Manager** 

To be used by central inward desk or the section(s) that receive the paper-based correspondences

Used to capture the paper-based correspondences as electronic documents, register the correspondence with additional metadata and route them to the designated sections or officers in the department.

Handle the workflow, right from the initiation to the final approval and issuance of drafts

#### Key attributes of file:

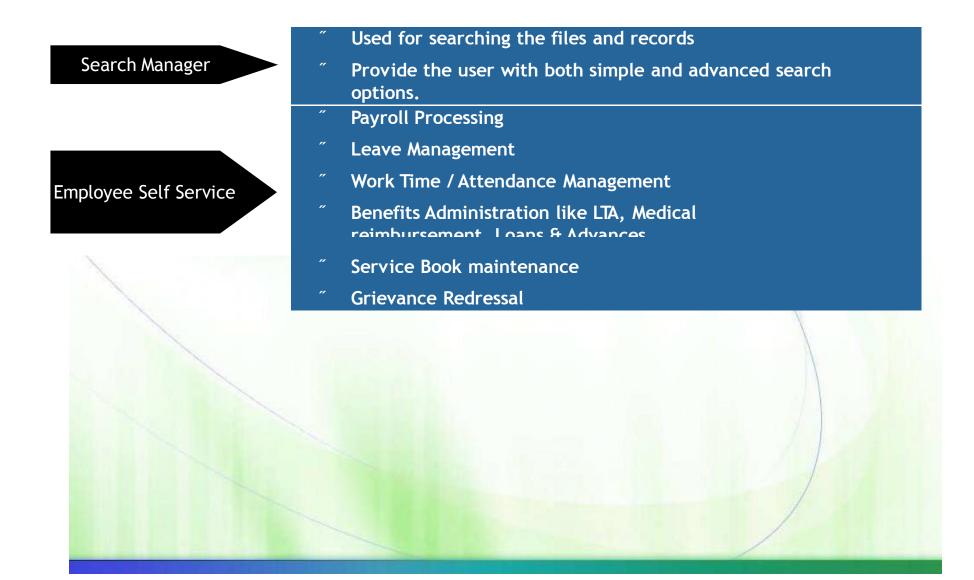
Access Control, File Number, Priority, Due Date, Financial Implication, Status, Type, Basic Information, Team, Defined Workflow, Active Workflow, Noting, Inward Correspondence, Discussion Thread, External Bulletin Board, Draft, Outward Correspondence, Task, Meeting, Attachments, Ready Reference

#### Disposing file into records

Used for managing the retention schedules and reviewing the files after the expiry of the retention period for the record

Key Components: Records Management System, Retention Schedule Management System, Archival & Backups, Transfer,

#### **Core Principles of e-Office**



#### eOffice | LBSNAA Project details

Phase	Activities	Duration	
Phase 0 : Base work for Implementation	<ul> <li>Scanning of Active Physical files of all sections</li> <li>Data Collection</li> <li>DSC Creation and Configuration</li> <li>Installation and Configuration of Servers and Application</li> </ul>		
Phase 1 : Pre- Implementation Planning	<ul> <li>Preparation of Roadmap for Implementation</li> <li>Study of the working style</li> <li>Study of File Naming Convention</li> <li>Finalization of folder structure for KMS</li> <li>Standardization of File Naming</li> <li>Infrastructure Gap Analysis</li> <li>Procurement of Hardware</li> </ul>	Dec 2010 - Jan 2011	
Phase 2 : Capacity Building	<ul> <li>Setting up of Knowledge Centre</li> <li>Training Design</li> <li>Training and Assessment</li> </ul>	Jan 2011 - Mar 2011	
Phase 3: Transition	<ul> <li>Business Process Re-engineering</li> <li>Setting up of Central Registry Unit (CRU)</li> <li>Migration of existing data</li> </ul>	Mar 2011 - Apr 2011	
Phase 4: Going LIVE	<ul><li>GO LIVE</li><li>Valedictory Function</li></ul>	7 <sup>th</sup> April 2011	

## eOffice | LBSNAA Project Goals

- Creating an Online Repository of documents
- "Using Appointments/Shared Calendar
- Publishing Notices and Circulars through portal
- " Processing of Files and Receipts electronically
- " Distribution of Bills through e-Office
- Generation of Pay Slips
- *automation of Tour Approvals*
- " Automation of Leave Process
- Personnel Information System
- Flexi-time work
- Creating a unified and common platform for information sharin

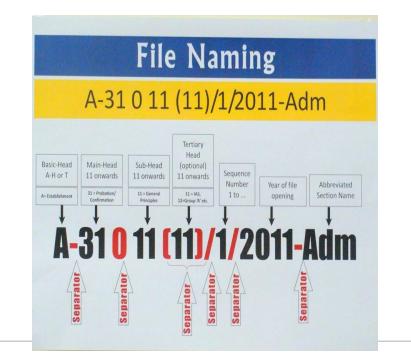
# eOffice | Capacity Building

- <sup>"</sup> Setting up eOffice Knowledge Centre
- <sup>"</sup> Capacity building training program conducted for all employees
- Nodal Officers and Assistant Nodal Officers nominated from all the sections
- <sup>"</sup> Training on various modules
  - . English Typing
  - . Hindi Typing
  - . Computer Fundamentals
  - . MS Office
  - . Scanning
  - . Knowledge Management System
  - . Appointments
  - . Other eOffice Applications
  - . Content Management
  - . e-file

#### eOffice | Knowledge Management Centre for eOffice users

• All the processes involved in the implementation were explained to the users in simple language with the help of posters





#### eOffice | Capacity building training programme

•Capacity building training program was conducted for all employees.





प्रश्न यह सिस्टम कब तक लागू होगा? उत्तर कम्प्यूटर के विभिन्न प्रकार के प्रशिक्षण तथा अन्य प्रकार के प्रशिक्षण 10 जनवरी 2011 से प्रारंभ हो जाएंगे तथा ई-ऑफिस 1 मार्च 2011 से संपूर्ण रूप से कार्य करने लगेगा। समस्त कर्मचारियों को पारंगत करने हेतु गहन प्रशिक्षण दिया जावेगा। प्रत्येक अनुभाग से ई-ऑफिस के नोडल अधिकारी नामांकित किए गए है जो कम्प्यूटर सेंटर तथा एन.आई.सी ट्रेनिंग यूनिट के साथ कार्य करने में मदद करेंगे।

- प्रश्न. क्या विद्युत एवं सरवर खराब होने की स्थिति में आवश्यक कार्य प्रभावित होंगे।
- उत्तर वियुत जाने की स्थिति में भी ई-ऑफिस सुचारु रूप से कर्य करेगा। आपात स्थिति से निपटने के लिए ई-ऑफिस के सरवर डुप्लीकेट हैं जो एक सरवर के फेल होने की स्थिति में दूसरा सरवर तुरंत अपने आप ई-फाइल को चालू रखेगा। इस सारी प्रक्रिया के बारे में कार्य करने वाले कर्मचारी को पता भी नहीं चेलगा कि लाइट अथवा सरवर में कोई खराबी आई है, वैसे यह सरवर 99.9 प्रतिशत सुरक्षित होते हैं।

#### Website address:

http://eoffice.lbsnaa.ernet.in

#### ID and Password:

- Username : Ibsnaa
- Password : Ibsnaa

#### Knowledge center location:

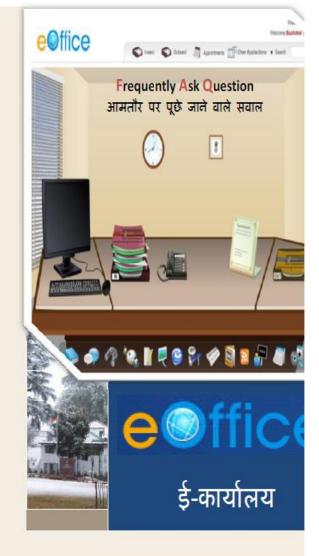
CDM, Medical Center Builidng, LBSNAA

#### Implementation Team:

- Poonam Sinha
- Azad Singh
- Pawan Pal
- Alok Pandey

#### Administrator

- Zulfeguhar Ali
- Alok Pandey
- Mohd. Aslam





#### eOffice | Near Term Results

#### <sup>"</sup> Response from User

- Employees easily adapted the new style of working
- User friendly system

#### <sup>"</sup> Usage Statistics

- More than 10000 documents in Knowledge Management System
- More than 5000 files and 8000 receipts moving in eFile

#### <sup>"</sup> Sustainability of the Project

- Encouraging response
- Timely resolution to all Issues and Change Requests
- Facilitation Centre for Group D employees for pay slips and forms through eOffice.
- eOffice as the main application catering to all needs of an employee

## Nuts & Bolts of E-Gov Project Management

- " E-Gov Policy
- <sup>"</sup> Empanelled Agencies on Man Month Rate for Software Development- NICSI rate Contracts
- "Hardware Purchase- Rate Contract, DGS&D, NICSI
- "KISS Principle- Keep the technology simple and don't swayed by Hype
- " Vernacular usage
- " E-Gov Standards

## Contd...

- <sup>"</sup> M-Governance
- <sup>"</sup> Location Based Service
- Google Maps
- Freedom from Location- Property Registration in Karnataka
- ″ FIFO
- What you have and What you are
- Use of IT infrastructure provided by the State Govt (Don't Reinvent the wheel)

## Summary

- E-Governance possible when there is good governance- Transparency, Decentralisation, Simplified systems
- Do these first and then bring IT for better efficiencies
- Get support from political leadership and get a good IT team
- " Best is the enemy of Good.
- Stop Manual Processes when digital process is tried and tested.

### Thank You

### Better to be **Online** than **InLine**